

1 FAM 480

BUREAU OF COUNTERTERRORISM (CT)

(CT:ORG-300; 03-05-2013)
(Office of Origin: CT/C/EX)

1 FAM 481 COORDINATOR FOR COUNTERTERRORISM (CT)

1 FAM 481.1 Responsibilities

(CT:ORG-300; 03-05-2013)

- a. The Coordinator for Counterterrorism (CT) or other appropriate senior appointee serves as the principal advisor to the Secretary of State, other Department principals, and policy bureaus on international counterterrorism strategy, policy, and operations, and directs the Department's counterterrorism programs. For the purposes of counterterrorism strategy, threats, and operations, the Coordinator reports to the Secretary of State. For matters relating to counterterrorism programs and other routine activities of the Bureau, the Coordinator reports to the Under Secretary for Civilian Security, Democracy and Human Rights (J).
- b. The Coordinator or other appropriate senior appointee serves as the representative of the Secretary of State on international counterterrorism issues in international and interagency meetings; liaises with other U.S. Government departments, agencies, and entities; and leads and coordinates Department participation in international counterterrorism policy and program strategy and analysis, as appropriate.
- c. The Coordinator or other appropriate senior appointee ensures that U.S. international counterterrorism activities support U.S. foreign policy priorities and are carried out in accordance with U.S. law and regulation.
- d. The Coordinator or other appropriate senior appointee exercises policy oversight for all State Department counterterrorism programs, including training, and works closely with the regional bureaus, the Bureau of Diplomatic Security (DS), the Bureau of Consular Affairs (CA), the Bureau of International Narcotics and Law Enforcement Affairs (INL), and the Bureau of Intelligence and Research (INR), among others. The Coordinator is also responsible for interagency coordination of all international counterterrorism activities of U.S. Government agencies conducted pursuant to Public Law 105-277, Div. G, Subdiv. B, Title XXIII, Ch. 1, 2301(b), 112 Stat. 2681-824; codified at 22 U.S.C. 2651a(e).

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- e. The Coordinator or other appropriate senior appointee exercises the authority to furnish all Non-Proliferation, Anti-Terrorism, Demining, and Related Programs (NADR) Antiterrorism Assistance to foreign countries pursuant to chapter 8 of part II of the Foreign Assistance Act of 1961, as amended, exclusive of those functions otherwise reserved to the Secretary or delegated to the Director of the Office of U.S. Foreign Assistance Resources.

1 FAM 481.2 Organization

(CT:ORG-300; 03-05-2013)

An organization chart of the Bureau of Counterterrorism (CT) is in 1 FAM Exhibit 481.2.

1 FAM 481.3 Authorities

(CT:ORG-300; 03-05-2013)

The following authorities are relevant to the Bureau of Counterterrorism (CT):

- (1) 22 U.S.C. 2651a and 22 U.S.C. 2656, general authorities of the Secretary of State for the conduct of foreign relations and management of the Department;
- (2) National Security Decision Directive (NSDD) 207, dated January 20, 1986;
- (3) Public Law 105-277, Section 2301, dated October 21, 1998;
- (4) Executive Order 13224, dated September 23, 2001;
- (5) Executive Order 13261, dated March 19, 2002;
- (6) Homeland Security Presidential Directive (HSPD) 6, dated September 16, 2003;
- (7) Immigration and Nationality Act (8 U.S.C. 1189);
- (8) National Security Presidential Directive (NSPD) 46, dated March 6, 2006; NSPD-46 Annex II, dated November 7, 2006; NSPD-46 Appendix B to Annex II, dated September 24, 2008;
- (9) Delegation of Authority No. 293-2, dated October 23, 2011;
- (10) Foreign Assistance Act of 1961 as amended (Chapter 8 of Part II, sections 571-575; 22 U.S.C. 2349aa through 2349aa-5);
- (11) 22 U.S.C. 2651a(e), establishing The Office of the Coordinator for Counterterrorism, which has overall supervision (including policy oversight of resources) of international counterterrorism activities; and
- (12) Other authorities, as appropriate.

1 FAM 482 PRINCIPAL DEPUTY COORDINATOR FOR COUNTERTERRORISM (CT/C)

(CT:ORG-300; 03-05-2013)

- a. The Principal Deputy Coordinator for Counterterrorism (CT/C) serves as the senior deputy and advisor to the Coordinator. The Principal Deputy Coordinator has the authority to act on the Coordinator's behalf in his or her absence.
- b. The Principal Deputy Coordinator is responsible for overall management of the bureau.
- c. The Principal Deputy Coordinator, in consultation with the Coordinator, plans and supervises the substantive work of the bureau, including public affairs outreach strategies.
- d. The Principal Deputy Coordinator represents the bureau in Department and interagency groups.
- e. The Principal Deputy Coordinator supervises two offices, as directed by the Coordinator.

1 FAM 482.1 Office of the Executive Director (CT/C/EX)

(CT:ORG-300; 03-05-2013)

- a. The Office of the Executive Director (CT/C/EX) advises the Coordinator and Principal Deputy Coordinator on and provides executive management and direction in the following areas:
 - (1) Budget and finance;
 - (2) Human resources;
 - (3) Information technology;
 - (4) General services; and
 - (5) Communications.
- b. CT/C/EX liaises with other U.S Government agency executives on a variety of counterterrorism programmatic and management issues in the following areas:
 - (1) Human capital;
 - (2) Training and rotational assignments;
 - (3) Budget and financial management; and
 - (4) Continuity of operations.
- c. CT/C/EX serves as the CT coordinator for internal controls management, Office of Inspector General reports, and other reporting requirements.

1 FAM 482.2 Office of Strategic Plans and Policy (CT/C/SPP)

(CT:ORG-300; 03-05-2013)

The Office of Strategic Plans and Policy (CT/C/SPP):

- (1) Ensures that all CT programs and activities, to include counterterrorism programs implemented with foreign partners, conform to law and policy, reflect the counterterrorism priorities of the Secretary and the Coordinator, and manages the strategic metrics and outcome evaluation of those activities;
- (2) Provides oversight of counterterrorism programs, policies, and priorities in the areas of counterterrorism law enforcement and rule-of-law assistance, combating terrorism financing, and countering violent extremism;
- (3) Ensures that the CT Bureau fulfills its roles and responsibilities as managing bureau for the following programs:
 - (a) Anti-Terrorism Assistance (NADR/ATA):
 - (i) CT partners with the Bureau of Diplomatic Security (DS) in managing the Anti-Terrorism Assistance (ATA) program, which provides assistance to foreign government law enforcement entities under chapter 8 of part II of the Foreign Assistance Act, as amended (sections 571-575; 22 U.S.C. 2349aa through 2349aa-5); and
 - (ii) CT is responsible for policy formulation, strategic guidance, and oversight of the ATA program, while DS is the program's primary implementer, responsible for program administration and implementation, as detailed in the periodically updated memorandum of agreement between CT and DS.
 - (b) Countering Violent Extremism (CT/C/SPP/CVE):
 - (i) The CT Bureau leads policy and strategy formulation and coordinates programming for international CVE efforts of the United States in accordance with 22 U.S.C. 2651a and 22 U.S.C. 2656;
 - (ii) The CT Bureau works with USAID and other implementing partners to apply CVE programming resources abroad effectively and in pursuit of priority CVE goals and objectives;
 - (iii) The CT Bureau represents, or coordinates the representation of, the United States in international CVE forums; and
 - (iv) The CT Bureau provides the Department of State's liaison to departments and agencies with domestic mandates on all CVE-related matters;

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(c) Counter-Terrorist Financing (CT/C/SPP/CTF):

- (i) The CT Bureau, through the Counter-Terrorist Financing Program, partners with the Bureau of International Narcotics and Law Enforcement Affairs (INL) in leading the interagency Terrorist Financing Working Group (TFWG). The TFWG coordinates and provides funding for counterterrorist financing training and technical assistance to foreign government law enforcement; and
 - (ii) The CTF Program also provides input, advice and guidance to the CT Bureau on issues and policies relating to terrorist financing;
- (4) Provides broad guidance on counterterrorism policy and strategy to policy offices and program implementers located in other bureau offices and other U.S. Government departments and agencies;
 - (5) Develops and coordinates counterterrorism strategy and plans for the Coordinator and bureau offices to include annual budget, program, and strategic planning and reporting documents;
 - (6) Manages the bureau's overall relationship with the Office of the Legal Adviser (L), the Director of U.S. Foreign Assistance Resources (F), and the Bureau of Legislative Affairs (H);
 - (7) Manages the bureau's Congressional Affairs portfolio to ensure the bureau's priorities and activities are well understood and supported in Congress;
 - (8) Provides counterterrorism briefings for newly appointed U.S. ambassadors on key issues pertaining to their assignments;
 - (9) Prepares briefing materials for the Coordinator, Principal Deputy Coordinator, and other CT principals for use in Congressional briefings, testimony, and public speeches; and
 - (10) Serves as Interagency Advisor on Women and Security.

1 FAM 483 DEPUTY COORDINATOR FOR REGIONAL AFFAIRS AND PROGRAMS (CT/RAP)

(CT:ORG-300; 03-05-2013)

The Deputy Coordinator for Regional Affairs and Programs: (CT/RAP):

- (1) Participates in the development of counterterrorism policy together with the Principal Deputy Coordinator and the Coordinator;
- (2) Oversees the production of counterterrorism policy discussion papers for State's participation in internal and interagency meetings as well as bilateral, regional, and multilateral meetings with foreign government counterparts, and briefs the Coordinator on regional policy issues;

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- (3) Participates in interagency, bilateral, regional, and multilateral counterterrorism meetings as required;
- (4) Supervises the geographic offices and manages their production of counterterrorism-related assessments, analyses, briefing papers, and other products regarding counterterrorism policy across all regions;
- (5) Manages a comprehensive program of current and long-term regional counterterrorism policy and program analysis for the Department;
- (6) Works closely with the Department of State's geopolitical regional and functional bureaus, as well as other U.S. Government agencies, to develop and implement country-specific counterterrorism outreach, training, and bilateral policies and programs; and
- (7) Directs the Regional Strategic Initiative (RSI), including the performance evaluation of the RSI field coordinators in seven posts abroad.

1 FAM 483.1 Office of Asia and the Near East (CT/RAP/AN)

(CT:ORG-300; 03-05-2013)

The Office of Asia and the Near East (CT/RAP/AN):

- (1) Assesses counterterrorism trends in regions, countries, and topics of interest to the Secretary and Department principals;
- (2) Develops, funds, implements, and monitors, with constituent posts, relevant bureaus and Regional Strategic Initiative (RSI) field officers, bilateral and regional counterterrorism training programs and exchanges;
- (3) Provides current counterterrorism resource support to Department principals and desk officers;
- (4) Drafts counterterrorism assessments and articles for the Secretary's Daily Brief and other products; and
- (5) Collaborates with experts on the National Security Staff, other agencies, and outside government experts on counterterrorism topics and countries.

1 FAM 483.2 Office of Africa, Europe, and the Americas (CT/RAP/AEA)

(CT:ORG-300; 03-05-2013)

The Office of Africa, Europe, and the Americas (CT/RAP/AEA):

- (1) Assesses counterterrorism trends in regions, countries, and topics of interest to the Secretary and Department principals;
- (2) Develops, funds, implements, and monitors, with constituent posts,

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relevant bureaus and Regional Strategic Initiative (RSI) field officers, bilateral and regional counterterrorism training programs and exchanges;

- (3) Provides current counterterrorism resource support to Department principals and desk officers;
- (4) Drafts counterterrorism assessments and articles for the Secretary's Daily Brief and other products; and
- (5) Collaborates with experts on the National Security Staff, other agencies, and outside government experts on counterterrorism topics and countries.

1 FAM 484 DEPUTY COORDINATOR FOR HOMELAND SECURITY AND MULTILATERAL AFFAIRS (CT/HSMA)

(CT:ORG-300; 03-05-2013)

The Deputy Coordinator for Homeland Security and Multilateral Affairs (CT/HSMA):

- (1) Coordinates the Department's participation in international counterterrorism activities as they affect homeland security, and collaborates closely with the U.S. Department of Homeland Security and other U.S. departments and agencies with respect to international CT activities;
- (2) Oversees Department counterterrorism engagement, policy and program development, coordination, and implementation, for U.S. participation in multilateral forums and organizations;
- (3) Leads Department policy and program development with respect to the sharing of terrorism screening information with foreign partners; and
- (4) Identifies and designates targets for listing under Foreign Terrorist Organization (FTO) and Executive Order (EO) authorities.

1 FAM 484.1 Office of Homeland Security (CT/HSMA/HS)

(CT:ORG-300; 03-05-2013)

- a. The Office of Homeland Security (CT/HSMA/HS) serves as the principal point-of-contact for the Department with the Department of Homeland Security (DHS) for the coordination of international counterterrorism activities as they affect homeland security.
- b. CT/HSMA/HS leads for the Department policy development on counterterrorism issues as they affect homeland security and coordinates closely with other Department bureaus on homeland security issues, including transportation

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security, border security, and national preparedness exercises with a counterterrorism component.

- c. CT/HSMA/HS leads for the Department on international critical infrastructure protection, including the Global Critical Energy Infrastructure Protection (GCEIP) Strategy and Program.

1 FAM 484.2 Office of Multilateral Affairs (CT/HSMA/M)

(CT:ORG-300; 03-05-2013)

- a. The Office of Multilateral Affairs (CT/HSMA/M) oversees Department counterterrorism engagement, policy and program development, coordination, and implementation for U.S. participation in all multilateral forums and organizations, including those in which the United States is not a member;
- b. CT/HSMA/M is the U.S. lead for counterterrorism policy and programs within multilateral organizations and represents the United States at meetings of these organizations; and
- c. CT/HSMA/M is the policy lead for the Department for the Global Counterterrorism Forum (GCTF) and directs the administrative unit of the GCTF.
- d. CT/HSMA/M manages the CT Bureau's Counter-Terrorism Engagement Fund (CTE), which:
 - Aims to build political will among foreign government officials and civil societies and support the efforts of multilateral organizations to promote more effective policies and programs.

1 FAM 484.3 Office of Terrorist Screening and Interdiction Programs (CT/HSMA/TSI)

(CT:ORG-300; 03-05-2013)

- a. The Office of Terrorist Screening and Interdiction Programs (CT/HSMA/TSI) leads Department policy development, interagency coordination, international engagement, and negotiations for the exchange of biographic and biometric terrorism screening information with foreign governments, pursuant to Homeland Security Presidential Directive-6 (HSPD-6).
- b. CT/HSMA/TSI works closely with other Department bureaus, the Intelligence Community, and law enforcement agencies to coordinate enhancements to the Terrorist Screening Database.
- c. CT/HSMA/TSI coordinates programs to constrain terrorist mobility globally by helping countries at risk of terrorist activity or transit to enhance their border security capabilities with a computerized screening system known as the Personal Identification Secure Comparison and Evaluation System (PISCES).

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- d. With other Department bureaus, CT/HSMA/TSI contributes to U.S. Government initiatives concerning the collection and analysis of biometric information about known or suspected terrorists, watchlisting of new suspected terrorists and managing information collection about lost or stolen passports.

1 FAM 484.4 Office of Designations and Sanctions (CT/HSMA/D)

(CT:ORG-300; 03-05-2013)

- a. The Office of Designations and Sanctions (CT/HSMA/D) identifies and designates targets for listing under Foreign Terrorist Organization (FTO) and Executive Order (E.O. 13224) authorities and leads the mandated reviews of the Department of State designations under FTO authorities.
- b. CT/HSMA/D is also responsible for recommending to the Secretary of State possible listings and rescissions of State Sponsor of Terrorism (SST) designations pursuant to 6(j) of the Export Administration Act, section 40 of the Arms Control Export Act, and section 620A of the Foreign Assistance Act. In addition, CT/HSMA/D is responsible for proposing, as appropriate, entities and individuals designated by the State Department under domestic sanctions regimes for listing at the UN Security Council's Taliban and al-Qa'ida Committees.
- c. CT/HSMA/D leads the annual certification of countries as "Not Fully Cooperating" with U.S. antiterrorism efforts pursuant to Section 40A(a) of the Arms Export Control Act.
- d. CT/HSMA/D represents the Coordinator for Counterterrorism on the Bureau of Diplomatic Security's Rewards for Justice (RFJ) interagency rewards committee, and as such, develops joint terrorist designations/RFJ projects.

1 FAM 485 DEPUTY COORDINATOR FOR OPERATIONS (CT/OPS)

(CT:ORG-300; 03-05-2013)

- a. The Deputy Coordinator for Operations (CT/OPS) coordinates the Department of State-led interagency efforts to plan and conduct sensitive counterterrorism operations worldwide.
- b. CT/OPS coordinates with the Department of Defense and other agencies on interagency/military counterterrorism activities and advises Department officials on their implications and implementation.
- c. CT/OPS leads the Foreign Emergency Support Team (FEST), the U.S. Government's only interagency, on-call short-notice team poised to respond to terrorist incidents worldwide.

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- d. CT/OPS coordinates interagency counterterrorism efforts during hostage crises and participates in the Hostage and Personnel Recovery Working Group, which refines and implements official U.S. Government policy toward Americans taken captive abroad.
- e. CT/OPS coordinates Department and interagency participation in overseas counterterrorism exercises.
- f. CT/OPS provides and coordinates interagency support to the Counterterrorism Crisis Response Subcommittee of the International Special Events Group (ISEG), which provides contingency security and crisis management capability to major events of security concern, such as the Olympics.
- g. CT/OPS provides policy oversight for the interagency and international Technical Support Working Group (TSWG) on behalf of the Department of State and in coordination with the Assistant Secretary of Defense for Special Operations and Low-Intensity Conflict, which provides program management and execution for the TSWG.

1 FAM 485.1 Office of Operations (CT/OPS/OPR)

(CT:ORG-300; 03-05-2013)

- a. CT/OPS/OPR is the conduit into the Department for Department of Defense (DOD) counterterrorism military planning, and manages the process of reviewing plans for policy inputs from the Department.
- b. CT/OPS/OPR coordinates various DOD activities and programs related to the implementation of DOD counterterrorism activities within the Department and among agencies.
- c. CT/OPS/OPR ensures that the necessary Department personnel are appropriately aware of and involved in DOD counterterrorism activities as required.
- d. CT/OPS/OPR's exercise support team organizes CT and the Department's support to DOD major counterterrorism exercises conducted by the regional combatant commands, and provides foreign partners with counterterrorism training and experience that will build their internal counterterrorism capacity.
- e. CT/OPS/OPR leads, trains, manages, and deploys the Foreign Emergency Support Team (FEST). The FEST is prepared to deploy globally on 4 hours notice of a NSC Deputies Committee decision to respond to a foreign emergency, such as a catastrophic bombing, hostage situation, or weapons-of-mass-destruction (WMD) incident.
- f. CT/OPS/OPR maintains partnerships with various agencies and Department offices to ensure that specialized capabilities to respond to various types of terrorist emergencies are ready to deploy.
- g. CT/OPS/OPR maintains specialized communications capabilities and equipment,

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in support of its global deployment requirements.

- h. CT/OPS/OPR coordinates a 19-person Army Reserve unit seconded to its supervision, which provides part-time help to cover surge requirements and other augmentation to CT commensurate with the individual's civilian skill set, including staffing exercises and FEST deployments.
- i. CT/OPS/OPR coordinates highly sensitive interagency counterterrorism issues.
- j. CT/OPS/OPR's Policy Unit manages the Operations Office's policy development related to operations issues; is responsible for drafting policy memos on operational CT issues; and manages the operations-related cyber-security issues for the CT Bureau. The Policy Unit also manages the Hostage Crisis Management Team, serves as the lead on hostage crisis management for the Department, in accordance with NSPDs 12 and 46, at the National Security Council (NSC) Hostage and Personnel Recovery Working Group, a sub-counterterrorism security group body that formulates hostage policy and facilitates interagency hostage crisis management coordination.
- k. The hostage team deploys in support of embassy and interagency hostage crises abroad, as part of the Foreign Emergency Support Team (FEST) or independently, to assist embassies in implementing hostage policy and best crisis management techniques. The hostage team advocates U.S. policies abroad in multilateral forums, bilaterally, and with private parties.
- l. The policy unit supports the International Security Events Group led by the Bureau of Diplomatic Security (DS), which provides security assistance and contingency crisis management support to foreign partners overseas during major events which, if subjected to terrorist attack, could have catastrophic consequences. Supported events include such things as the Olympics, Pan-Am Games, etc.
- m. CT/OPS/OPR's Technical Programs Unit co-chairs the Technical Support Working Group (TSWG), in partnership with the Department of Defense and select foreign allies. The TSWG identifies areas for research and development of technologies for combating terrorism. TSWG works closely with government laboratories, academia, and private-sector developers to focus research and development on technical requirements identified by Federal, State, local, and international end users.
- n. The Technical Programs Unit provides interagency leadership and represents the U.S. Government in the Quadrilateral Group on Chemical, Biological, and Radiological Counterterrorism (the "AUSCANUKUS CBR CT Quad"), in conjunction with allies in Australia, Canada, and the United Kingdom.
- o. The Technical Programs Unit represents the Coordinator and the Department in interagency and international forums where terrorist technical threats are addressed.
- p. The Technical Programs Unit maintains expertise in weapons-of-mass-destruction (WMD) crisis management and consequence management to deal

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with ongoing and post-event terrorist incidents involving chemical, biological, radiological, or nuclear (CBRN) materials during FEST deployment.

1 FAM 486 THROUGH 489 UNASSIGNED

1 FAM EXHIBIT 481.2

Bureau of CounterTerrorism (CT)

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